

Message Text

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13-12

ACTION IO-11

INFO OCT-01 ARA-06 AID-05 ISO-00 DEAE-00 CIAE-00 INR-07

JUSE-00 NSAE-00 SNM-02 TRSE-00 USIA-06 NSC-05 OES-03

OMB-01 SS-15 SP-02 L-03 H-02 ABF-01 PRS-01 DODE-00

AGR-05 A-01 /077 W

----- 000794

R 161510Z JAN 76

FM USMISSION GENEVA

TO SECSTATE WASHDC 7588

INFO AMEMBASSY LA PAZ

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E.O. 11652: N/A

TAGS: SNAR UN

SUBJECT: US/UNFDAC CONSULATIONS ON U.N. NARCOTICS PROGRAMS

SUMMARY: JOINT DISCUSSIONS WHICH PARTICIPATED IN AT ALL TIMES BY EITHER DE BEUS AND OR WELLMAN FOCUSED MAINLY ON GENERAL REVIEW OF UNFDAC PROGRAMS WITH SPECIFIC EXCHANGE ON UNFDAC'S MAJOR PROJECTS PROGRAMS AND GENERAL GUIDELINES APPLICABLE TO CROP SUBSTITUTION, EVALUATION AND TRAINING. DISCUSSIONS ON US PROGRAMS WERE GENERALLY LIMITED TO THEIR RELATIONSHIP TO UN ACTIVITIES. REVIEWS PROVIDED BETTER UNDERSTANDING OF UN PROGRAMS AND PROCEDURES AND ALSO PROVIDED OPPORTUNITY EXPRESS US VIEWS ON VARIETY OF SUBJECTS WHICH HOPEFULLY MAY INFLUENCE UN GUIDELINES FOR ITS FUTURE PROGRAMMING. BOTH UN AND US REPS AGREED THAT SIMILAR PERIODIC DISCUSSIONS IN FUTURE WOULD BENEFIT BOTH SIDES. END SUMMARY.

1. AFGHANISTAN: SUBSTANCE OF DISCUSSIONS REPORTED GENEVA 223.

2. PAKISTAN: UN REP SUGGESTED THAT IT WOULD BE HELPFUL IF DE BEUS AND VANCE COULD SEEK AGREEMENT WITH FRG, UK AND ANY OTHER APPROPRIATE DEL AND CND MEETING TO
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APPROACH PAKISTAN REP RE NEED FOR IMPORVED PERFORMANCE IN

NARCOTICS CONTROL. SUGGESTION ALSO MADE THAT BE BEUS AND VANCE MIGHT SUBSEQUENTLY VISIT PAKISTAN AND MAKE SAME POINTS TO BHUTTO. WITH RESPECT TO BUNKER PROJECT, UN STATED SOME GENERAL CONDITIONS ON GOP PERFORMANCE IN NARCOTICS CONTROL ALREADY IN AGREEMENT NOW BEING CONSIDERED FOR SIGNATURE BY PAKISTAN AND FURTHER AGREED THAT MORE SPECIFIC REQUIREMENTS E.G. ADOPTION OF IMPROVED LEGISLATION, BETTER LICENSING PROCEDURES, ETC. COULD BE INCLUDED IN ANNUAL WORK PLANS PRIOR TO DISBURSEMENT OF ANY FUNDS. IT WAS EXPLAINED THAT UN APPROACH IS TO UNDERTAKE PROJECT IN SMALL INCREMENTANTS WHICH DEVELOPS INFO REQUIRED FOR FUTURE PROJECT FORMULATION AND THAT EACH ADDITIONAL INCREMENT DEPENDENT UPON GOP PERFORMANCE AND INTEREST. UN NOT COMMITTED AT THIS TIME TO FULL IMPLEMENTATION OF BUNKER PROJECT.

3. THAILAND: IN CONTEXT OF EVALUATION REPORT WHICH INTER ALIA RECOMMENDED THAT FULL RTG PARTICIPATION BE REQUIREMENT FOR ANY UN EXTENSION OF PROJECT, UN PROJECT MANAGERS VIGOROUSLY DEFENDED PROJECT'S EXTENSION PRINCIPALLY ON GROUNDS VIABLE CROP ALTERNATIVES HAVE NOT BEEN DEVELOPED TO STAGE WHERE THEY CAN BE EXTENDED WITHOUT RISK. AT SAME TIME, HOWEVER, PROJECT MANAGERS ARGUED THAT PROJECT WAS AT STAGE WHERE IT COULD BE EXTENDED FROM FIVE KEY VILLAGES TO 25 SATELLITE VILLAGES. (THIS TOPIC HAD EARLIER IN DAY BEEN EXPRESSLY RAISED BY DE BEUS WHO QUERIED WHEN PILOT PROJECT SHOULD END AND EXTENSION INTO MORE GENERAL DEVELOPMENT PROGRAM BEGIN.) AT END OF LENGTHY EXCHANGE WELLMAN SUMMED UP UNFDAC MANAGEMENT POSITION THAT THAI PROJECT CLEARLY IN TRANSITION STAGE AND NO FURTHER UNFDAC FUNDING WILL BE FORTHCOMING PENDING NECESSARY RTG COMMITMENTS. IN THIS REGARD, UNFDAC HAS REQUESTED RTG TO SEND REP TO CND MEETING EMPOWERED TO STATE CLEARLY RTG'S POSITION ON RECOMMENDATIONS CONTAINED EVALUATION REPORT.

4. CROP SUBSTITUTION: LENGTHY DISCUSSIONS ON ABOVE PROGRAMS PLUS BRIEF MENTION OF BURMA PROGRAM LED TO USEFUL EXCHANGE ON DEFINITION AND GUIDELINES FOR CROP SUBSTITUTION PROGRAMS. UN SIDE AGREED UNFDAC, NO MORE THAN US NARCOTICS PROGRAM, CAN FINANCE GENERAL ECONOMIC DEVELOPMENT OVER LARGE REGIONS AND ACCEPTED NEED FOR EARLY PARTICIPATION OF IFIS OR OTHER LIMITED OFFICIAL USE

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TRADITIONAL ECONOMIC ASSISTANCE DONORS. US PROMISED PROVIDE UNFDAC WITH CROP SUBSTITUTION GUIDELINES USED IN BILATERAL PROGRAM AS AMENDED BY SUGGESTED DEFINITION ON WHEN PILOT PROJECT ENDS AND GENERAL ECONOMIC DEVELOPMENT BEGINS. D BEUS SAID IT WOULD BE MOST HELPFUL IF CND COULD REACH CONSENSUS ON DEFINITION OF PILOT PROJECT AND ON FUND'S RESPONSIBILITIES ONCE PROJECT HAS DEMONSTRATED THAT FARMERS CAN MAKE REASONABLE LIVING BY ENGAGING IN ACTIVITIES OTHER THAN

OPIUM PRODUCTION.

5. BOLIVIA: US REPS CONVEYED AMEMBASSY LA PAZ PLEASURE AT UNFDAC ROLE IN BOLIVIA BUT QUERIED EMBLAD REGARDING MILLION DOLLAR LEVEL CITED LA PAZ 342. EMBLAD EXPLAINED THAT GOB DISCUSSED ITS PLANS FOR MAJOR FINANCIAL SUPPORT. EMBLAD DID NOT POSITIVELY RESPOND TO GOB PRESENTATION BUT EXPRESSED ONLY GENERAL INTEREST IN LEARNING MORE ABOUT GOB PLANS. EMBLAD ASSURED US REPS THAT FULL CONSULTATION WITH US MISSION LA PAZ WILL TAKE PLACE PRIOR TO ANY CONSIDERATION BY UNFDAC OF FURTHER ASSISTANCE TO BOLIVIA. NO DECISION IMMINENT.

6. PERU: EMBLAD EXPRESSED SURPRISE TO LEARN US ALSO PROVIDING BOATS FOR ENFORCEMENT EFFORTS AND US REPS AGREED PROVIDE UNFDAC DETAILS US PROCUREMENT AND PURPOSE IN ORDER ASSURE FUTURE UN AS US PROGRAMS ARE MUTUALLY SUPPORTIVE.

7. EVALUATION: THIS TOPIC WAS BROADENED TO INCLUDE MECHANISM FOR DECISION ON OVERALL ALLOCATION RESOURCES, PROGRAM DEVELOPMENT, PROJECT DESIGN AND EVALUATION. UN REPS RECOGNIZE NEED FOR EVALUATION BUT ORGANIZATIONAL CONTROL OF EVALUATION HAS NOT BEEN CLARIFIED BETWEEN FUND AND DND. IT IS ALSO NOT CLEAR THAT THE MANAGER OF THE FUND HAS SUFFICIENT STAFF UNDER HIS CONTROL TO ESTABLISHED PROGRAM GUIDELINES WHICH WOULD FACILITATE THE ALLOCATION OF RESOURCES TO MEET PRIORITY OBJECTIVES.

8. TRAINING. UN REPS ADVISED BIDS BEING SOLICITED ON EVALUATION CTU. THEY AGREED HOWEVER WITH CONCEPT OF DEVELOPING COUNTRIES OWN TRAINING CAPABILITIES AND THAT ROLE OF CTU SHOULD BE THAT OF TRAINING FACILITATOR RATHER THAN TRAINER. UN REPS STATED THEY HOPED TO RECEIVE BID RESPONSE LIMITED OFFICIAL USE

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FOR RAY CHAMBERS BUT SINCE THIS NOT POSSIBLE THEY WOULD WELCOME CHAMBERS' VISIT POSSIBLY IN MID-APRIL IF IT COULD BE ARRANGED. US GIVEN COPY THIS YEAR'S TRAINING SCHEDULE.

COMMENT: BECAUSE OF CERTAIN UNRESOLVED JURISDICTIONAL QUESTIONS, VISIT OF US REPS PROVIDED TIMELY AND UNIQUE OPPORTUNITY FRANK EXCHANGE OF VIEWS BETWEEN UN AND US REPS AS WELL AS AMONG UN REPS ON SPECIFIC ISSUES AND DETAILS PROGRAMS. US AND SOME UN REPS BELIEVE ABOVE DISCUSSIONS MAY ASSIST FUND MANAGEMENT TO FOCUS ON PROBLEM AREAS IN THE FUTURE. BRUNGART

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DRUG CONTROL, MEETINGS, PROGRAMS (PROJECTS)
Control Number: n/a
Copy: SINGLE
Draft Date: 16 JAN 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: morefirh
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976GENEVA00292
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D760018-0319
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760151/aaaabssk.tel
Line Count: 165
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION IO
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: morefirh
Review Comment: n/a
Review Content Flags:
Review Date: 06 MAY 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <06 MAY 2004 by SmithRJ>; APPROVED <12 MAY 2004 by morefirh>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: US/UNFDAC CONSULATIONS ON U.N. NARCOTICS PROGRAMS SUMMARY: JOINT DISCUSSIONS WHICH PARTICIPATED IN AT ALL TIMES
TAGS: SNAR, US, UN
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006